FIRST REGULAR SESSION, 1983

C.B. No. 3-63

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A BILL FOR AN ACT

To provide for the appointment, tenure, removal, salary, benefits, duties, and powers of the National Public Auditor of the Federated States of Micronesia, for the authorized types of audits and applicable audit standards; for exemptions for senior auditors; for authorization for expenditure of funds and reimbursement; and for other purposes.

BE IT ENACTED BY THE CONGRESS OF THE FEDERATED STATES OF MICRONESIA:

- 1 Section 1. Short title. This act shall be known as the 'National
- 2 Public Auditor Act of the Federated States of Micronesia."
- 3 Section 2. Definitions. As used in this act "public funds from
- 4 the National Government" means funds or reimbursements from the National
- 5 Government arising from the National tax revenues, including National
- 6 tax revenues shared with the States pursuant to article IX, section 5,
- 7 of the Constitution of the Federated States of Micronesia, and all grants,
 - 8 subsidies, or contributions in the form of money, goods, or services from
 - 9 any source which are received from the National Government by appropriation
- 10 law, or otherwise.
- 11 Section 3. Public Auditor-Appointment, tenure, removal, salary, and
- 12 benefits. The appointment, tenure, removal, salary, and benefits of the
- 13 Public Auditor for the National Government of the Federated States of
- 14 Micronesia shall be as follows:
- 15 (1) Appointment. The Public Auditor shall be appointed by
- 16 the President with the advice and consent of Congress.
- 17 (2) Tenure. The Public Auditor shall serve for a term of
- 18 4 years and until a successor is confirmed. An individual may be
- 19 reappointed for an additional term or terms with the advice and consent
- 20 of Congress.
- 21 (3) Removal. The Congress may remove the Public Auditor from
- 22 office for treason, bribery, or conduct involving corruption in office
- 23 by a two-thirds vote. In the event of such removal, the Chief Justice
- 24 shall appoint an Acting Public Auditor until a successor is confirmed.
- 25 (4) Salary. The Public Auditor shall receive a salary as

- 1 determined by an employment contract signed by the President of the
- 2 Federated States of Micronesia. Such salary shall not be reduced
- 3 during his term of office. In the event of removal or of a vacancy in
- 4 the office, the successor shall be entitled to the salary attendant to
- 5 the office as of the date of succession.
- 6 (5) Other benefits. The Public Auditor shall be entitled to
- 7 such other employment benefits as his employment contract shall allow.
- 8 Section 4. Duties of the Public Auditor. The duties of the Public
- 9 Auditor shall be as follows:
- 10 (1) The Public Auditor shall inspect and audit transactions,
- 11 accounts, books, and other financial records of every branch, depart-
- 12 ment, office, agency, board, commission, bureau, and statutory authority
- 13 of the National Government and of other public legal entities, including,
- 14 but not limited to, States, subdivisions thereof, and nonprofit organi-
- 15 zations receiving public funds from the National Government.
- 16 (2) The Public Auditor shall inspect and audit transactions,
- 17 accounts, books, and other financial records associated with any project,
- 18 program, and activity receiving funding in whole or in part from public
- 19 funds of the National Government.
- 20 (3) The Public Auditor shall perform audits as otherwise
- 21 specifically required by statute.
- 22 (4) The Public Auditor shall have the discretion to perform
- 23 audits, or assist in the performance of audits, upon request by the States.
- 24 (5) The Public Auditor shall have the exclusive audit juris-
- 25 diction over public funds of the National Government of the Federated

- 1 States of Micronesia, but he shall have the authority to contract for
- 2 independent auditing services to be performed under his supervision in
- 3 instances where specialized expertise is required, or where auditing
- 4 requirements are beyond the capacity of the Public Auditor's staff and
- 5 separate funding is available.
- 6 (6) The Public Auditor shall file a report at least once a
- 7 year with the Congress. The Public Auditor may file other reports at
- 8 such other times as he may determine. All reports of the Public Auditor
- 9 shall be made available to the public.
- 10 (7) The Public Auditor may submit recommendations with his
- 11 audit reports which shall be confined to matters within the jurisdiction
- 12 of the Public Auditor, including compliance or noncompliance with laws
- 13 governing the expenditure of public monies, and the need for amendments
- 14 or new laws to secure the efficient expenditure of public funds.
- 15 (8) The Public Auditor shall keep a complete and accurate record
- 16 or file of all audit reports, inspections, investigations, releases, audit
- 17 work papers, and other materials pertaining to the work of the Office of
- 18 the Public Auditor.
- 19 Section 5. Powers. The powers of the Public Auditor shall be as
- 20 follows:
- 21 (1) The Public Auditor may examine and inspect all books,
- 22 records, files, papers, documents, and all financial affairs of every
- 23 branch, department, office, agency, board, commission, bureau, and
- 24 statutory authority of the National Government, as well as other public
- 25 legal entities, including States and nonprofit organizations receiving

1 funds from the National Government.

- 2 (2) The Public Auditor may audit the records of any contractor
- 3 performing public work on a cost reimbursement-type contract for the
- 4 National Government of the Federated States of Micronesia to verify the
- 5 cost charged to the public contract. Any contractor performing public
- 6 work pursuant to a contract with the National Government of the Federated
- 7 States of Micronesia shall keep and maintain records adequate to establish
- 8 the validity of costs charged to the National Government.
- 9 (3) The Public Auditor may by subpoena summon persons to
- 10 appear before him and administer oaths to such persons. He may question
- 11 such persons, under oath, regarding receipts and expenditures of money
- 12 and any other reasonable and relevant matters necessary for the due
- 13 execution of the duties vested in the Public Auditor by this act.
- 14 (4) The Public Auditor may issue subpoena duces tecum requiring
- 15 the production of books, records, documents, or other revelant finan-
- 16 cial papers or objects necessary for the performance of his duties.
- 17 (5) Any subpoena or subpoena duces tecum issued under the
- 18 authority of the Public Auditor shall run in the name of the Federated
- 19 States of Micronesia and shall be addressed to the chief or other officer
- 20 of the Division of Security and Investigation of the Office of the
- 21 Attorney General of the National Government of the Federated States of
- 22 Micronesia. The subpoena or subpoena duces tecum shall be signed by the
- 23 Public Auditor and shall identify the witness to be served or the books,
- 24 records, documents, or other relevant financial papers or objects to be produced,
- 25 together with a reference to the account subject to inspection and audit.

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- 1 (6) Any officer to whom such subpoena or subpoena duces tecum
- 2 is directed shall forthwith serve or execute the same upon delivery
- 3 thereof to him.
- 4 (7) Any person who fails or refuses to appear upon receiving
- 5 service of a subpoena, or who fails or refuses to produce any books,
- 6 records, documents, or other relevant financial papers or objects
- 7 designated in a subpoena duces tecum properly issued by the Public
- 8 Auditor, upon conviction thereof, shall be fined not more than \$1,000,
- 9 or imprisoned for not more than 1 year, or both. Failure by the Public
- 10 Auditor to comply in any material respect with the requirements of this
- 11 act shall relieve any person of the obligation to appear or the
- 12 obligation to produce designated materials, and such failure shall be
- 13 a defense in any proceeding against such person for punishment.
- 14 (8) Any person subject to a subpoena duces tecum shall have
- 15 only those privileges against producing books, records, documents, or
- 16 other relevant financial papers or objects which are authorized under
- 17 the rules of evidence of the Supreme Court of the Federated States of
- 18 Micronesia, the Constitution of the Federated States of Micronesia, the
- 19 Trust Territory Bill of Rights, or other applicable law.
- 20 Section 6. Types of audits and audit standards. The types of
- 21 audits and applicable audit standards shall be as follows:
- 22 (1) Three types of audits may be performed:
- 23 (a) Financial and compliance. This type of audit
- 24 determines whether the financial statements of an audited entity present
- 25 fairly the financial position and results of financial operations in

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1 accordance with generally accepted accounting principles and whether

- 2 the entity has complied with laws and regulations that may have a
- 3 material effect upon the financial statements.
- 4 (b) Economy and efficiency. This type of audit determines
- 5 whether an entity is managing and utilizing its resources economically
- 6 and efficiently, the causes of inefficiencies or uneconomical practices,
- 7 and whether the entity has complied with laws and regulations concerning
- 8 economy and efficiency.
- 9 (c) <u>Program results</u>. This type of audit determines
- 10 whether the desired results or benefits established by the Congress or
- 11 other authorizing body are being achieved and whether the program
- 12 administrators have considered alternatives that might yield desired
- 13 results at a lower cost.
- 14 (2) Any given audit or review may include one or more of the
- 15 objectives in subsection (1) in the reasonable exercise of the Public
- 16 Auditor's discretion.
- 17 (3) The Public Auditor shall perform audits in conformity
- 18 with generally accepted audit standards as established by the American
- 19 Institute of Certified Public Accountants.
- 20 Section 7. Senior auditors Exemption. Senior auditors on the
- 21 staff of the National Public Auditor shall be exempt from the provisions
- 22 of the National Public Service System Act. Senior auditors are those
- 23 auditors who have discretionary responsibilities in the conduct of
- 24 audits of the other branches of the National Government of the Federated
- 25 States of Micronesia.

1	Section 8. Authorization for expenditure of funds and reimbursements.
2	The Public Auditor is hereby authorized to receive and expend funds or
3	reimbursements from States, federal programs, or other National agencies
4	to help the cost of audits, including necessary travel for audit purposes
5	The Public Auditor shall make an annual accounting to the Congress
6	showing the amount of such funds or reimbursement received and expended
7	for audit purposes.
8	Section 9. Effective date. This act shall become law upon approval
9	by the President of the Federated States of Micronesia or upon its
10	becoming law without such approval.
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12	Date: 5/28/83 Introduced by: John Haglelgem
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